

## Message Text

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ACTION EA-12

INFO OCT-01 IO-13 ISO-00 CIAE-00 NSAE-00 NSCE-00  
SSO-00 USIE-00 INRE-00 PM-05 H-01 INR-07 L-03  
PA-01 PRS-01 SP-02 SS-15 ACDA-07 /068 W  
-----083533 291028Z/11

O P 290924Z SEP 77  
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TO SECSTATE WASHDC IMMEDIATE 5893  
USMISSION USUN NEW YORK IMMEDIATE  
INFO AMEMBASSY JAKARTA PRIORITY  
SECDEF WASHDC PRIORITY  
JCS WASHDC PRIORITY  
CINCPAC PRIORITY  
CINCPACREPPHIL PRIORITY  
13TH AF PRIORITY

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E. O. 11652: GDS  
TAGS: MARR, RP  
SUBJECT: INITIAL MEETING OF US-RP TASK FORCE ON BASE IRRITANTS

REF: (A) MANILA 15153, (B) CINCPACREPPHIL 110500Z JUL 77,  
(C) STATE 147355, (D) MANILA 10188

1. SUMMARY. US-RP TASK FORCE (REF A) MET FOR FIRST  
TIME SEPTEMBER 28 IN TWO-HOUR SESSION WHICH CLARIFIED  
CONCEPTS AND PROCEDURES AND INITIATED DISCUSSION ON  
SEVERAL ISSUES OF SUBSTANCE. INGLES SET GOOD TONE  
AT OUTSET BY SUGGESTING THAT LONG-PENDING DRAFT  
PRESIDENTIAL DECREE ON TRESPASSING BE TAKEN OVER BY  
TASK FORCE AND SUBMITTED TO MARCOS FOR SIGNATURE. WE  
(1) REVIEWED OUR PROPOSALS FOR PERIMETER SECURITY  
(REF B), (2) PROMISED AT NEXT WEEK'S MEETING PROPOSALS  
ON WATERSHED MANAGEMENT AND (3) ENCOURAGED GOP PRESENTATION  
AT THAT SAME MEETING OF CONCERNS AND APPROACHES ON  
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CUSTOMS CONTROL. PHIL SIDE AGREED WITH OUR PROPOSAL  
THAT TASK FORCE AND MDB AD HOC COMMITTEE EACH MEET  
WEEKLY, AT LEAST FOR TIME BEING, TO IDENTIFY AND RESOLVE  
PROBLEMS. NEXT SESSION SCHEDULED OCTOBER 5 AT EMBASSY.  
END SUMMARY.

2. THE MEETING. PHIL PANEL WAS ACTING SECRETARY

INGLES, UNDERSECRETARY MACARAIG AND ASSISTANT SECRETARY MUYARGAS (STANDING IN FOR UNDERSECRETARY CASTRO), WITH THREE MILITARY AIDES FROM DND; U.S. PANEL WAS CHARGE, RADM KILCLINE AND MGEN POSTON, WITH POL/MIL AND LEGAL OFFICERS. MEETING WAS IN INGLES' PRIVATE CONFERENCE ROOM AT DFA. BOTH SIDES AGREED TO AVOID PRESS COMMENT.

3. CONCEPTUAL FRAMEWORK. THE CHARGE OUTLINED THE FOLLOWING ROLE FOR THE TASK FORCE; INGLES CONCURRED FOR THE PHIL PANEL.

A. THE TASK FORCE HAS AN ACTION-ORIENTED ROLE JOINTLY TO:

- 1) IDENTIFY MAJOR IRRITANTS ARISING FROM USE OF THE BASES.
- 2) DEVELOP PROGRAMS TO ELIMINATE, MINIMIZE AND CONTAIN THE PROBLEMS IDENTIFIED.
- 3) SUPERVISE AND MONITOR IMPLEMENTATION OF THE DEVELOPED PROGRAMS.
- 4) REPORT PROGRESS, REQUIREMENTS, DIFFICULTIES TO RESPECTIVE PRINCIPLES (AND PRESUMABLY PRESIDENT MARCOS GIVEN HIS DIRECT INTEREST).

B. WHILE THE CONCEPTUALIZATION AND GENERAL DEVELOPMENT OF PROGRAMS CAN BE ACCOMPLISHED THROUGH THE TASK

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FORCE, DETAILED ELABORATION AND IMPLEMENTATION WILL REQUIRE TECHNICAL EXPERTISE AND BE TIME CONSUMING BEYOND THE CAPABILITIES OF THE TASK FORCE. ACCORDINGLY, SUCH MATTERS ARE BEST REFERRED TO THE MUTUAL DEFENSE BOARD, ONE OF THE "EXISTING MECHANISMS" AVAILABLE AND REFERRED TO IN THE JOINT PRESS RELEASE (REF A).

4. PROCEDURE. THE CHARGE FURTHER RECOMMENDED, AND THE PHIL SIDE CONCURRED, THAT THE FOLLOWING PROCEDURES BE FOLLOWED:

A. THE JOINT TASK FORCE SHOULD MEET WEEKLY, AT LEAST IN THE BEGINNING, IN ORDER TO MAINTAIN MOMENTUM. AT LEAST ONE EARLY MEETING SHOULD BE HELD AT SUBIC AND AT CLARK.

B. GENERAL PROPOSALS FOR PERIMETER SECURITY HAVE ALREADY BEEN PRESENTED (ALS TO MDB). THE MDB SHOULD PROMPTLY UNDERTAKE THE TECHNICAL DEVELOPMENT OF A PERIMETER SECURITY PROGRAM AND FOLLOW UP WITH JOINT IMPLEMENTATION IN DETAIL

C. AN EXTRAORDINARY MEETING OF THE MUTUAL DEFENSE BOARD

SHOULD BE CONVENED PROMPTLY TO CONSIDER PERIMETER SECURITY (AND SUCH OTHER ISSUES REFERRED TO THEM) AND THE MDB AD HOC COMMITTEE SHOULD MEET WEEKLY TO MAINTAIN TECHNICAL LEVEL MOMENTUM.

D. THE U. S. HAS DEVELOPED TERMS OF REFERENCE FOR THE CONSIDERATION OF PERIMETER SECURITY AND PRESUMES THAT THE GOP IS READY TO NAME AND TO PROVIDE TERMS OF REFERENCE FOR ITS MDB PARTICIPANTS.

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E. IN ADDITION TO PERIMETER SECURITY, THE TASK FORCE SHOULD IDENTIFY AND DEVELOP GENERAL PROPOSALS IN AN INTERACTIVE PROCESS WITH THE MDB FOR A NUMBER OF MANAGEMENT/ADMINISTRATIVE ISSUES SO THAT SEVERAL MATTERS MAY BE ADDRESSED CONCURRENTLY AND MAXIMUM PROGRESS REGISTERED.

F. THE MDB SHOULD REPORT REGULARLY ON PROGRESS SO THAT ADDITIONAL JOINT TASK FORCE POLICY GUIDANCE CAN BE PROVIDED AS REQUIRED.

G. AN INITIAL PRELIMINARY REPORT SHOULD BE MADE TO OUR PRINCIPLES ONE MONTH FOLLOWING ESTABLISHMENT OF THE TASK FORCE (OCTOBER 24).

5. SUBSTANCE. THE FOLLOWING ISSUES OF SUBSTANCE WERE DISCUSSED:

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A. DECREE ON TRESPASSING. INGLES SUGGESTED THAT THE DRAFT PRESIDENTIAL DECREE ON TRESPASSING BE TAKEN OVER FROM MDB BY THE TASK FORCE WITH A VIEW TO PRESENTING IT AT AN EARLY DATE TO MARCOS FOR SIGNATURE. (COL. REIMER OF 13TH AF AND COL. RIDAO OF THE AFP WILL FINISH THE DRAFT THIS WEEK.)

B. PERIMETER SECURITY. INGLES SUGGESTED THAT THE CHARGE'S LETTER OF JUNE 29 SERVE AS AN EARLY GUIDELINE FOR THE WORK OF THE TASK FORCE. HE ASKED TO HEAR THE U.S. PROPOSALS ON PERIMETER SECURITY. THE CHARGE, KILCLINE AND POSTON REVIEWED THOSE PROPOSALS ALONG FAMILIAR LINES (REF B). PHIL PANEL (MACARAIG) EXPRESSED CONCERN THAT OUR PROPOSAL REMAINS HUNG UP WITH AFP/DND FOR (A) FORMAL SELECTION OF AFP REPS TO MDB AD HOC COMMITTEE AND (B) PROVISION OF TERMS OF REFERENCE. INGLES, PROMPTED BY MACARAIG, SAID THAT THIS WOULD BE MOVED ALONG AND MUYARGAS TOOK NOTE.

C. ENHANCED PMLO. MACARAIG SAID DND SHOULD ASSIGN MORE AFP STAFF TO THE PMLO TO INSURE THAT PHILIPPINE AUTHORITIES COULD ALWAYS BE QUICKLY ON HAND IN THE EVENT OF INCIDENTS AT THE BASES INVOLVING FILIPINOS. KILCLINE AND POSTON WELCOMED AUGMENTED PMLO STAFFS TO FURTHER IMPROVE PMLO EFFECTIVENESS. THE PHIL PANEL WILL REDEFINE PMLO RESPONSIBILITIES, ASKING KILCLINE AND POSTON TO CRITIQUE THAT DEFINITION.

D. CRIMINAL JURISDICTION. PROCEDURES FOR MUTUAL REPORTING ON THE DISPOSITION OF CASES INVOLVING CONCURRENT JURISDICTION WERE CONFIRMED. MACARAIG SAID THAT AN ACCOUNTING OF PAST CASES NEED GO NO FURTHER THAN 1977 FOR THE TIME BEING. INGLES SUGGESTED THAT IT

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MAY BE NECESSARY TO GO DEEPER LATER. MACARAIG SAID THE PRIMARY GOP INTEREST IS TO FIND OUT "WHAT HAPPENED IN CASES WHERE WE HAD JURISDICTION BUT WAIVED IT." THERE WAS A BRIEF DISCUSSION OF CURRENT PROCEDURES AT THE BASES FOR CROSS CULTURAL TRAINING. KILCLINE AND POSTON PROMISING TO PROVIDE INGLES WITH COPIES OF

THE COURSE SYLLABUSES.

E. WATERSHED MANAGEMENT. KILCLINE PROVIDED BACKGROUND ON WATERSHED MANAGEMENT AT SUBIC AND GAVE A PRELIMINARY ORAL SKETCH OF POSSIBLE PROPOSALS. HE PROMISED A MORE DETAILED PRESENTATION AT THE OCTOBER 5 MEETING.

F. OCTOBER 5 AGENDA. IT WAS AGREED THAT:

(A) THE PHIL PANEL WILL DESCRIBE ITS CONCERNS ABOUT CUSTOMS CONTROL (SMUGGLING, BLACKMARKETING); (B) WE WILL MAKE A PRESENTATION WATERSHED MANAGEMENT; (C) THE TWO PANELS WILL SEEK TO IDENTIFY JOINTLY FURTHER PROBLEMS FOR DISCUSSION, AND (D) THERE WOULD BE NO PRESS COMMENT ABOUT THE WORK OF THE TASK FORCE.

6. COMMENT. MEETING TRANSPRIRED IN A BUSINESSLIKE ATMOSPHERE, DEVOID OF EMOTION OR TACTICAL MANEUVERING. INGLES WAS NOT VOLUBLE BUT WHAT HE DID SAY WAS POSITIVE. MACARAIG WAS ALERT AND EFFECTIVE IN SUMMING UP WHAT NEEDED TO BE DONE ON THE PHIL SIDE TO KEEP THE BALL ROLLING. MUYARGAS WAS ATTENTIVE AND TOOK ABOARD THE FACT THAT DND AND THE APP NEED TO BE NUDGED ON THE PROPOSAL FOR PERIMETER SECURITY. KILCLINE AND POSTON ARE WORKING WITH APP COUNTERPARTS TO SET UP MDB MEETING NEXT WEEK, AND TO ARRANGE MEETINGS OF MDB AD HOC COMMITTEE EACH WEEK THEREAFTER.

7. DURING SEPTEMBER 29 CALL UPON PRESIDENT MARCOS I TOOK OCCASION TO ADVISE HIM THAT THE JOINT TASK FORCE

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APPEARS TO BE OFF TO GOOD ACTION-ORIENTED START. I THEN REVIEWED RESULTS OF YESTERDAY'S MEETING, MENTIONED NEED FOR PRESIDENTIAL DECREE ON TRESPASSING, INDICATED AGENDA FOR NEXT WEEK, AND NOTED INTENTION TO LOOK TO MDB FOR ELABORATION AND IMPLEMENTATION OF AGREED PROGRAMS. MARCOS DEFINITELY WAS INTERESTED.

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## Message Attributes

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